

PART A: METHODOLOGY AND MANAGEMENT

1.0 Introduction

Compiling the Shire of Manjimup Municipal Inventory Review report has allowed *Heritage TODAY* to visit an interesting district with some significant heritage places.

The Heritage Act of 1990 required all local authorities in Western Australia to compile a Municipal Heritage Inventory and after a four year period, review that Inventory. The preparation of Municipal Inventories for the Shires of Boyup Brook, Bridgetown/Greenbushes, Manjimup and Nannup was commissioned as a joint project between the South West Development Corporation, The Ministry of Planning and the individual shires in 1994. The original brief for the project included the preparation of inventories for each shire and the preparation of a composite heritage strategy for the whole region with the Warren-Blackwood Regional Plan.

The process of compiling the Municipal Heritage Inventory (MHI) was completed in 1995. It enabled the residents, the South West Development Corporation, the former Department of Conservation and Land Management (no known as the Department of Environment and Conservation (DEC)) and the staff of the Shire of Manjimup to identify those places of historical and cultural significance for the local people. The MHI was adopted by the Shire of Manjimup on 10 July 1997.

The Shire of Manjimup appointed *Heritage TODAY* to assist with the compilation of the Municipal Heritage Inventory Review in 2004. The consultants worked in liaison with interested local people and the Heritage Council while the approach to the Review Process was formulated in close consultation with the Project Manager, Jeremy Hubble, then Director Statutory for the Shire of Manjimup.

2.0 Methodology

2.1 Outline of the Approach Taken to the Project

The process of compiling, visiting, photographing and researching nearly 200 places has been lengthy and complex. In consultation with the Shire the direction taken was to provide a broad scope approach providing more places instead of more detail on fewer places.

The role of *Heritage TODAY* in the process of compiling the Shire of Manjimup Municipal Heritage Inventory Review was to;

- Look carefully at the original Municipal Heritage Inventory List;
- Consult with the Heritage Council of Western Australia regarding changes in the status of any heritage places under the City of Manjimup's jurisdiction;
- Consult with Shire of Manjimup Planning Staff and local residents for the location of ambiguous places;
- Visit, photograph and assess places on the original Inventory including those nominated by the community since 1995;
- Hold four community consultation meetings;
- Update Thematic Framework and Matrix

- Prepare a review list from those places nominated by the community at the meetings;
- Prepare a database place record form for each place on the original Heritage Inventory
- Record on a Place Record Form data sheet each new place to be raised to the Shire of Manjimup Municipal Heritage Inventory;
- Amalgamate original Heritage Inventory with Reviewed Inventory
- Assign Management Categories to all Original and Reviewed Heritage Places;
- Provide lists sorted in ward order and place name order to provide easy access to heritage places for Shire of Manjimup Staff;
- Create a new report of the Shire of Manjimup Municipal Heritage Inventory and
- Prepare a Recommended Heritage List for the Shire of Manjimup Town Planning Scheme.

2.2 Community Consultation Process

An important part of the review process was community consultation. The aim was to invite residents and owners of heritage places to attend a heritage forum with two objectives in mind. One was to explain to the people about heritage in Australia (and where the Municipal Heritage Inventory process fits into this broad picture). The other was to encourage people to look at what was on the original inventory compiled in 1995, and make suggestions of places that had not been included initially. Individual letters of invitation went to all owners of current MHI places. Letters of invitation also went to all community groups and individual people thought interested in the heritage process.

Owing to the large distances and diverse nature between the communities of the Shire of Manjimup it was decided to have four Heritage Forums, one each in Manjimup, Pemberton, Walpole and Northcliffe. Altogether 72 people attended the four meetings which were held over a three day period. (For the list of people who attended the Heritage Forums please see Page 6.) As a result of the meetings over 100 new places were nominated for possible inclusion to the Municipal Heritage Inventory. Of these 97 have been assessed as being worthy for inclusion to the MHI.

A number of individual people have volunteered their time and have made a significant contribution to the Review process of the MHI. *Heritage TODAY* would like to acknowledge:

Vivienne Karahoutis	Manjimup Aboriginal Corporation
David Tapley	Guide in the Walpole district
Nancy and Dave Giblett	Guide in the Manjimup district
George South	Guide in the Pemberton district
Ben Jeffereys	Guide in the Pemberton district
Paddy Williams	Editor of the Thematic Framework (Northcliffe)
Geoff and Lee Fernie	Editor of the Thematic Framework (Walpole)
Vern and Pam Purdy	Guide in the Upper Warren district
Ian Wilson	Editor of the Thematic Framework (Manjimup)

A list of people contacted in the course of this project is included in the appendices.

2.3 Management Category Recommendations

Heritage TODAY assigned recommended Management Categories to the heritage places on the Inventory Review. These will serve as a guide for ongoing planning and management relating to the identified places. Information on the implications of the Management Categories was sent out

to the owners with the Place Record Forms prior to the draft document going out for public submission.

2.4 Advertise Draft Inventory/Call for Submissions

- Owners of nominated places were informed that their properties were listed on the Inventory prior to the advertising of the Draft Inventory.
- The Draft Inventory was advertised.
- Submissions on proposed entries were invited.
- Response to Submissions

2.5 Draft Approval by Council

- The Draft Reviewed Inventory was submitted to Council for comments and amendments prior to the preparation of the Final Inventory.

3.0 Management of Places on the Shire of Manjimup Municipal Heritage Inventory

3.1 Discussion of Management Issues

One of the major functions of the Shire of Manjimup Municipal Heritage Inventory is to provide the Council with sound information relating to places of heritage value in the district. This information assists the planners to make important decisions about the future management of the places on the Inventory. To manage heritage places effectively it became necessary to link the Inventory via a Heritage List to the Shire of Manjimup Town Planning Scheme.

A set of management categories was formulated by the Heritage Council in the *Guidelines for the Compilation of Municipal Inventories*. There are six categories of places, with different management recommendations for each. These categories will not all have the same implications for owners, as places in the highest category will need more careful management and assessment in the future than will those places in the lower categories. These categories have been adapted and applied to the Shire of Manjimup Municipal Heritage Inventory.

Category A+

Already recognised at the highest level – the WA State Register of Heritage Places. Redevelopment requires consultation with the Heritage Council of Western Australia and the local government authority; provide maximum encouragement to the owner under the Shire of Manjimup Town Planning Scheme to conserve the significance of the place. Incentives to promote heritage conservation should be considered.

Category A

Worthy of the highest level of protection: recommended for entry into the State Register of Heritage Places which gives legal protection; provide maximum encouragement to the owner under the Shire of Manjimup Town Planning Scheme to conserve the significance of the place; development requires consultation with the local authority and the Regional Heritage Advisor; a more detailed Heritage Assessment/Impact Statement to be undertaken before approval given for any development. Incentives to promote conservation should be considered.

Category B

Worthy of high level of protection: provide maximum encouragement to the owner under the town planning scheme under the Shire of Manjimup Town Planning Scheme to conserve the significance of the place. A more detailed Heritage Assessment/Impact Statement to be undertaken before approval given for any major redevelopment. Incentives to promote conservation should be considered.

Category C

Retain and conserve if possible: endeavour to conserve the significance of the place through the provisions of the Shire of Manjimup Town Planning Scheme; a more detailed Heritage Assessment may be required prior to approval being given for any major redevelopment or demolition; photographically record the place prior to any major redevelopment or demolition.

Category D

Significant but not essential to an understanding of the history of the district; photographically record the place prior to any major redevelopment or demolition.

Category E

Historic site with few or no built features. Recognise - for example with a plaque, place name, or reflection in urban or architectural design.

Category Natural Heritage (NH)

This place is one of a group of places in the Shire of Manjimup that has natural heritage significance. Some of these places may also have cultural heritage significance. In the event of possible redevelopment it is recommended that this place be carefully assessed by a relevant Shire Officer before any changes to the environment are made.

Further information may be available from DEC. Cross reference with the DEC Heritage Database.

Footnote: The term **Heritage Assessment** referred to in Category B and Category C is defined as:

*A brief, independent evaluation by an architect experienced in heritage conservation. It is not to be confused with a **Conservation Plan**, which is a more extensive, detailed and costly document.*

3.2 Formulating a Heritage List linked to the Shire of Manjimup Town Planning Scheme

It is generally understood that the Municipal Heritage Inventory and a Heritage List are not one and the same thing. A Heritage List is drawn from the Inventory, and includes those places considered to have most significance and/or are most in need of protective measures to preserve their heritage value.

It is important to stress that the places on the MHI require further research and documentation before they can be entered onto the Heritage List and attached to the Town Planning Scheme. Full historical notes and a carefully prepared statement of significance using the criteria from the Burra Charter need to be included alongside a thorough consultation process with the owners of the heritage places.

The Council decided that places with an A+ and A rating should form the Heritage List. From the definitions of these categories it can be seen that A and B status are aimed at protecting and conserving the places, while Category C status does not necessarily restrict future development. It

merely requires decision makers to take due care to consider development applications carefully before consenting to the redevelopment or demolition of these places which form an important layer in the history and heritage of the Manjimup district. Reference to the Heritage List is intended to be incorporated into the Council's Town Planning Scheme subject to support from the Minister for Planning and Infrastructure.

Although not specified in the Town Planning Scheme, it is recommended that the Shire also makes provision for an Advisory Committee to advise the Council on heritage matters. Such a committee could include some of the interested people who have been involved with the MHI Review process. In order to encourage owners to retain and maintain places identified by the Heritage Inventory process, it will be important for Council to consider offering incentives to owners of heritage places.

4.0 Next Stages in the Municipal Heritage Inventory Process

4.1 Further Review Places

The process of compiling, visiting, photographing and researching nearly 200 places has been lengthy and complex. During the project a number of places have arisen that have not been assessed owing to isolation, inaccessibility or private ownership. These have been noted accordingly on the list for assessment in a later phase of the review of the Municipal Heritage Inventory.

4.2 Location Information

To manage the list effectively good location information is required. GPS coordinates would help particularly for each of the remote or difficult to find places in bush settings. For further good access numbers DOLI pin numbers are recommended for each place on the MHI.

4.3 Historical Research

In consultation with the Shire the direction taken was to provide a broad scope approach providing more places instead of more detail on fewer places. Therefore owing to budgetary constraints the historical notes in this phase of the MHI Review was limited. The research of historical information for the places on the Municipal Heritage Inventory would be a distinct project recommended for another phase of the MHI Review. Good historical notes provide excellent evidence for the significance of a cultural heritage place.

4.4 Indigenous Perspective

Many of the places on the Shire of Manjimup MHI are of natural heritage significance. It may be pertinent to offer the traditional landholders a long submission period in which the MHI can be studied and allow inclusion of an Indigenous perspective for those places they have a particular knowledge and keen interest. Vivienne Karahoutis of the Manjimup Aboriginal Corporation has already expressed an interest in being involved.

